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SOUTH CAROLINA COASTAL COUNCIL

Annual Report

for

July 1, 1981 — June 30, 1982



**Printed Under the Direction of the
State Budget and Control Board**

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South Carolina Coastal Council Annual Report

I. Statutory Authority

The South Carolina Coastal Council was created by Act 123 of the 1977 South Carolina Legislature. This Act is codified as Section 48-39-10 et. seq. of the 1976 South Carolina Code of Laws as amended. The Act created an 18 member governing body which is empowered to employ a professional staff and develop and implement a comprehensive coastal management program with specific duties, and outlines procedures to be used for managing South Carolina's coastal resources.

The authority of the Council is divided in two parts and is limited to eight coastal counties: Beaufort, Jasper, Colleton, Berkeley, Charleston, Dorchester, Horry and Georgetown. In these counties, a jurisdictional line for permitting of alterations of "critical areas" was established. Critical areas are the beaches, primary oceanfront sand dunes, tidelands and coastal waters. Throughout the rest of the geographic boundaries of the eight coastal counties, the Council is empowered to review all State and Federal permit applications to determine their consistency with the South Carolina Coastal Zone Management Program. Thus the Council has two-fold authority, direct permitting and certification responsibility. Appendix A delineates the critical areas of the coastal zone.

II. History

The Coastal Council began implementing its permitting authority on September 28, 1977. This succeeded in attainment of the Council's goal of simplifying and expediting permit procedures in the critical areas. Approximately 30 project proposals, pending when the Council was created including one pending for seven years, were promptly processed by the operative Council. A broadened general permit procedure for docks and piers was effected between the U.S. Army Corps of Engineers and the Council to simplify the process for individuals wanting to construct private recreational docks and piers. The comprehensive Coastal Management Program created by the Council, with implementing procedural regulations, were approved by Governor Richard W. Riley following legislative adoption in February of 1979. In September of 1979 the program received formal federal approval in ceremonies conducted in Beaufort's Waterfront Park.

Since Program approval, the State has received \$4,372,844 from the

Office of Coastal Zone Management in Washington, D.C. in matching grants. The central component of the program is the set of policies used to guide all development activities in the coastal zone. These policies, or performance standards, which outline the ways in which proposed activities may be sited, constructed, or developed, protect our natural coastal resources. The goals and objectives of the Management Program are reached through the careful implementation of these program policies.

III. Active Programs

The Council continues to implement the South Carolina Coastal Management Program which includes its permit program. Enforcement of the program is coordinated through the Council staff and enforcement officers on detail from the Wildlife and Marine Resources Department. These Wildlife Law Enforcement officers use cars, boats and a helicopter to look for illegal alterations of the critical areas and monitor compliance with conditions of permitted alterations. A computer system is programmed to keep track of all permit applications and action taken on them.

There were 141 illegal reports logged and filed in this reporting period. Of these approximately 74 have been resolved and the files are now inactive. Some 25 sites were handled in the field by the investigating officers and compliance accomplished without having to file a formal investigation report. Statistics on permitted activities are found in Appendix B.

The Council continues to review for certification the permits of other state and federal agencies in the coastal zone. This component of the program includes implementation of Federal Consistency, which became effective upon federal approval of the program. All Federal activities, loans, grants, licenses and permits must be consistent with the South Carolina Coastal Program. The Council has Memoranda of Understanding with eight state agencies to coordinate their activities with the Program. The Coastal Council, recognizing that certain areas are undergoing rapid and substantial changes requiring special and individual planning activities, has been involved in Special Area Management Plans for selected areas of the Coast having unique requirements. In order to improve the effectiveness of its review, the Council has initiated a series of planning efforts along the coast in these regards. These Special Area Management Plans are based upon a concept that the coastal area is comprised of numerous diverse natural, social and economic areas

that often extend beyond any one political jurisdiction. This diversity implies that these areas have different resources, economic needs and development pressures that should be considered in some detail during an application review. Efforts in these areas have been expended for Hilton Head Island, the Shem Creek area of Mt. Pleasant and Surfside Beach Communities; along with a study of Daufuskie Island's Geographic Areas of Particular Concern. The local governments have cooperated in these studies with the Council to create a partnership in the protection of coastal resources and interest in these areas.

An on-site review of the South Carolina Coastal Zone Management Program implementation was completed in January 1982. This review was required under Section 312 of the Federal Coastal Zone Management Act of 1972 as amended. The findings of this review reflected that South Carolina is adhering both to the programmatic terms of its financial assistance awards and the Federally approved South Carolina Management Program.

The Council continues to support teacher training and curriculum coordination for an on-going secondary school course on coastal resources and management. This course is presented in high schools in each of the eight coastal counties and is in its second year of implementation.

In its erosion control efforts, funds were distributed to several coastal communities through the Council for erosion abatement measures such as groin repair, access ways over sand dunes and replenishment of dunes. The Council is currently protecting and encouraging public access to the coast through various means, including the requirement of access as a permit condition.

The Council has cooperated in a coastal fisheries assistance program to identify all of the oyster grounds in South Carolina. These are being mapped and this information is being used in the Management and Permit Programs.

Council meetings are rotated among the eight coastal counties and public attendance of interested citizens has been encouraged at all meetings.

IV.**SOUTH CAROLINA COASTAL COUNCIL MEMBERS
1982**

Senator James M. Waddell, Jr. — Chairman

Senator W. Paul Cantrell

Representative Jean B. Meyers

Representative William Campbell

Mrs. Patricia Battey — 1st District

Dr. John M. Dean — 2nd District

Dr. Jack Scurry — 3rd District

Mr. Hubert E. Yarborough, III — 4th District

Mr. James D. Leitner, Jr. — 5th District

Mr. C.C. Huffman — 6th District

Mr. Joab M. Dowling — Beaufort County

Mr. Carl Walsh — Berkeley County

Mr. Hugh C. Lane — Charleston County

Mr. C.G. Padgett — Colleton County

Dr. Thomas Messervy — Dorchester County

Mr. Claymon Grimes — Georgetown County

Mr. William J. Sigmon — Horry County

Mr. Walter Baxter — Jasper County

V.

1982

SOUTH CAROLINA COASTAL COUNCIL STAFF

**1116 Bankers Trust Tower
Columbia, South Carolina 29201
758-8442**

H. Wayne Beam, Ph.D. Executive Director	DeAnne L. Raven Executive Assistant
Newman J. Smith Attorney	Ann D. Leonard Accountant
Julie Radabaugh Staff Assistant	Janice Lawson Secretary

**Summerall Center
19 Hagood Avenue, Suite 802
Charleston, South Carolina 29403
792-5808**

H. Wayne Beam, Ph.D. Executive Director	Duncan C. Newkirk Deputy Director/Permit Administration
Mac Burdette Planning Coordinator	Christopher McG. Holmes Attorney
Neale Bird Engineer	Ann Adkins Planner/Interagency Coordinator
Robert Mikell Planner	Heyward Robinson Biologist
John Hensel Biologist	Fritz Aichele Cartographer
Louis Hern Public Information	Stephen Moore Planner
Linda Brechko Administrative Assistant	Irwin Johnson Biologist

Debbie Ball
Computer Operator

Janet Kruger
Secretary

Donna Smith
Clerk-Typist

Virginia Pinckney
Clerk

Joyce Lesemann
Secretary/Receptionist

Celeste Blum
Permitting Secretary

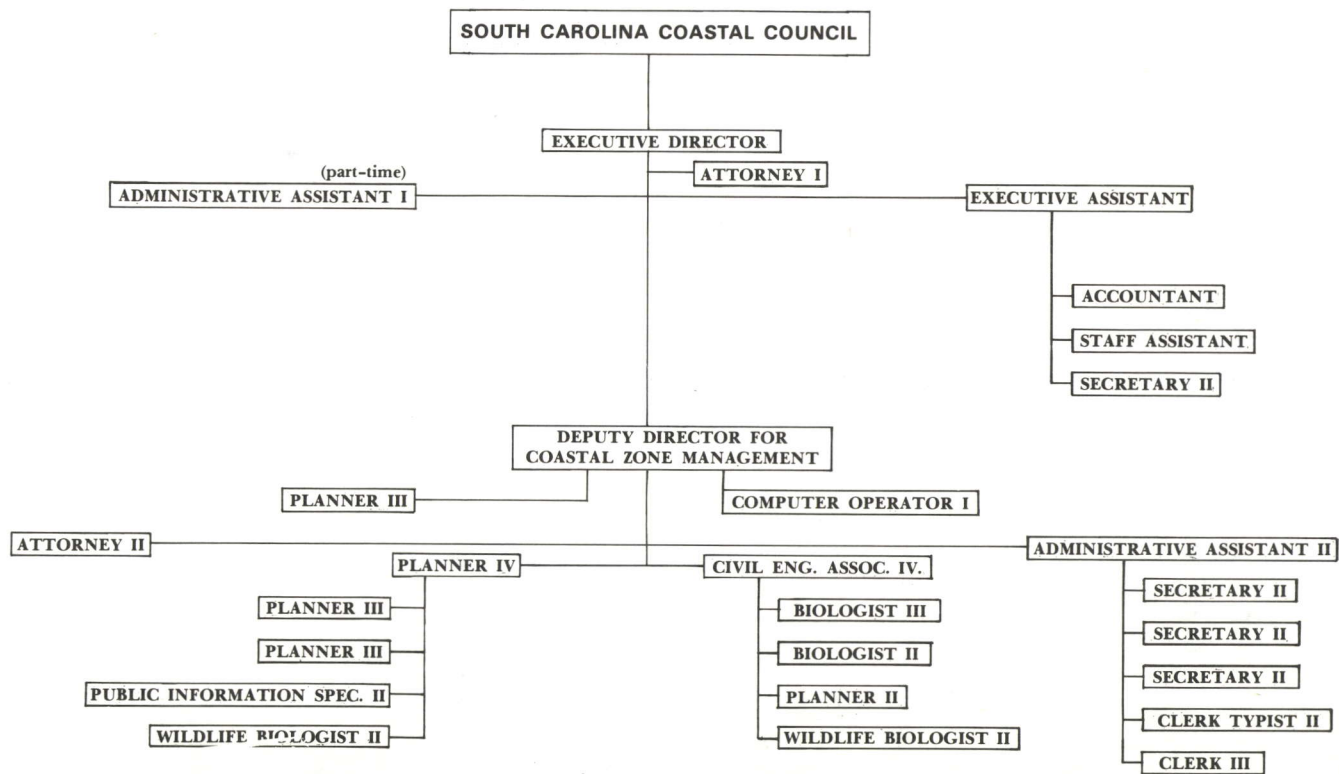
Loren Vevon
Clerk Typist

**P.O. Box 2435
Myrtle Beach, South Carolina 29578
626-7217**

Ken Hance
Field Representative

**P.O. Box 1026
Beaufort, South Carolina 29902
524-5053**

Gail R. McTeer
Administrative Assistant



VII.

SOUTH CAROLINA COASTAL COUNCIL**Expenditures for Fiscal Year 1981-1982**

	Total Funds	State Funds
Personal Services	492,201.70	119,829.51
Per Diem - Board	18,935.00	0
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Total Personal Services	511,136.70	119,829.51
Other Operating Expenses:		
Contractual Services	544,049.78	78,267.83
Supplies	45,679.76	7,318.67
Fixed Charges and Contributions	137,018.11	74,187.00
Travel	97,666.56	56,401.30
Equipment	14,014.49	11,142.41
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Total Other Operating Expenses	838,428.70	227,317.21
Employer Contributions	82,330.58	19,474.00
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TOTAL COASTAL COUNCIL	1,431,895.98	366,620.72
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VIII. List of Publications/Studies*

A. Publications

1. State of South Carolina Coastal Management Program
2. Rules and Regulations for Permitting. (Includes application forms and instructions.)
3. Carolina Currents (Newsletter, every other month)
4. Brochures on Council function and Coastal Management
5. Posters
6. Booklets, Understanding Our Coastal Environment.

*Note: The Council maintains a library at the Charleston office which contains hundreds of technical reports, books and periodicals.

B. Reports and Studies

1. "A Tagging and Biological Study: Inshore Paralechthial Flounders of South Carolina."
2. "Development and Refinement of the Oyster Harvester Machine and Study of the Environmental Impacts of the Oyster Harvester."
3. "Continuation of Oyster Resource Mapping Project"
4. "Study of Needs and Opportunities for Public Fishing Access Sites in South Carolina"
5. "Impact of Dredging in Small Creeks on Shrimp Fishery"
6. "Development of Model Hurricane-Resistant Building Standards for the South Carolina Coast."
7. Preparation of A History of Hurricanes on the South Carolina Coast.
8. "Preliminary Survey of Coastal Evacuation Needs and Capabilities in South Carolina."
9. "A Study of Shore Erosion Management Options in South Carolina"
10. Hilton Head Island Special Area Management Plan
11. Shem Creek Special Area Management Plan
12. Surfside Beach Shoreside Management Study
13. Hilton Head Island Hurricane Evacuation Review
14. Daufuskie Island National Register District Nomination
15. Daufuskie Island Cultural Resources Survey

APPENDIX A—Map of Permit Jurisdiction (Critical areas shaded)

Appendix B

Permits processed by Coastal Council from July 1, 1981 through June 30, 1982.

Outside of Critical Area

Action	Number
Certified	57
Certified with Provisions	7
Denied	1
Active	1
	<hr/>
	66

Inside Critical Area

Action	Number
Issued but not signed	38
Active	67
Issued	124
Issued with provisions	179
Denied	12
Other	12
	<hr/>
	432

Other State Agency Permits

Action	Number
Certified	633
Certified with provisions	48
Denied	3
Active	121
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	805

Federal Consistency Determinations

Consistent	7
Non consistent	0
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	7

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